

**GOVERNMENT OF ORISSA**

**ACCOUNTS AT A GLANCE**  
**2007-2008**

**ACCOUNTANT GENERAL**  
**(ACCOUNTS AND ENTITLEMENTS)**  
**ORISSA , BHUBANESWAR - 751 001**

## **PREFACE**

This is the tenth issue of our annual publication “**Accounts at a Glance**”.

The Annual Accounts of the State Government are prepared and examined under the direction of Comptroller and Auditor General of India (C&AG) in accordance with the requirements of the Comptroller and Auditor General’s (Duties, Powers and Conditions of Service) Act, 1971 for being laid before the Legislature of the State. The Annual Accounts consist of (a) Finance Accounts and (b) Appropriation Accounts. Finance Accounts are summary statement of accounts under the Consolidated Fund, the Contingency Fund and the Public Account. The Appropriation Accounts record the Grant-wise expenditures against provisions approved by State Legislature and offer explanations for variations between the actual expenditure and the funds provided. The Accountant General (Accounts and Entitlement) prepares the State Finance Accounts and the Appropriation Accounts.

“Accounts at a Glance” provides a broad overview of Governmental activities, as reflected in the Finance Accounts and the Appropriation Accounts. The information is presented through brief explanations, statements and graphs.

We look forward to suggestions that would help us in improving the publication.

**BHUBANESWAR**

**Date:**

**( SUPARNA DEB )  
ACCOUNTANT GENERAL (A&E)**

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## CHAPTER I

### OVERVIEW

The monthly accounts of the State Government are compiled and consolidated from the accounts submitted by the District Treasuries, Public Works and Forest Divisions, etc. to the Accountant General (Accounts and Entitlements). In addition the Accountant General prepares the Finance Accounts and the Appropriation Accounts annually.

The accounts of Government are kept in the following three parts:

Part I	Consolidated Fund
Part II	Contingency Fund
Part III	Public Account

There are two main divisions under the Consolidated Fund:

The Revenue division (Revenue Account) deals on the Receipts side with the proceeds of taxation and other receipts (such as Grants-in-aid from Central Government and Non Tax Revenue of the Government) classed as revenue. The Revenue expenditure is generally identified with expenditure on establishment, maintenance and services. The difference between Receipts and expenditure represents the revenue surplus or deficit as the case may be for the concerned year.

In the Capital division, the section 'Receipt Head (Capital Account)' deals with receipts of capital nature such as Receipts from borrowings, proceeds of disinvestment etc. The section 'Expenditure Heads (Capital Account)' deals with expenditure met usually from borrowed funds with the object of increasing physical assets of a material and permanent character. It also includes receipts of a capital nature intended to be applied as a set off to capital expenditure. The section 'Public Debt, Loans and Advances, etc.' comprises loans raised and their repayments by Government such as 'Internal Debt' and 'Loans and Advances' made (and their recoveries) by Government.

Under the Contingency Fund, the transaction connected with emergent payments made out of the fund established under Article 267 of the Constitution of India are recorded.

In the Public Account, the transactions relating to 'Debt' (other than those included in Part I), 'Deposits', 'Advances', Remittances and 'Suspense' are recorded.

Annual Accounts of the Government of Orissa for the year 2007-2008 have recently been presented to the State Legislature. Audit Reports of the Comptroller and Auditor General of India for the year 2007-2008 are being presented separately.

## Finance Accounts

Finance Accounts present the accounts of receipts and outgoing of the Government for the year together with the financial results disclosed by the revenue and capital accounts, the accounts of the public debts and the liabilities and assets as worked out from the balances recorded in the accounts.

During 2007-2008 total receipts amounted to Rs. 2,09,99.36 crore comprising Rs. 2,19,67.19 crore revenue receipts and (-) Rs. 9,67.83 crore capital receipts. The revenue receipts included tax revenue of Rs. 1,47,02.59 crore, non-tax revenue of Rs. 26,53.58 crore and Grants-in-aid and contributions of Rs. 46,11.02 crore.

Disbursements during the year were Rs. 2,09,99.36 crore, Rs. 1,77,23.27 crore (84.40%) on revenue account and Rs. 32,76.09 crore (15.60%) on capital account.

## Appropriation Accounts

Appropriation Accounts exhibit the expenditure of the State Government against amounts authorised by the State Legislature. These are exhibited under 38 Grants and 4 Appropriations.

Appropriation Accounts, 2007-2008 had projected for a gross expenditure of Rs. 2,78,71.41 crore (including the Supplementary Grant of Rs. 37,37.73 crore), voted by State Legislature during the year. An amount of Rs. 7,87.65 crore was projected as recoveries in reduction of expenditure.

Appropriation Accounts 2007-2008 show disbursements aggregating to Rs. 2,32,79.17 crore against the aggregate budget provision of Rs. 2,78,71.41 crore, resulting in saving of Rs. 45,92.24 crore. Major portion of the savings of Rs. 39,03.81 crore was accounted by seven departments viz.:- Revenue Department (Rs. 4,41.93 crore), Finance Department (Rs. 5,37.88 crore) Works Department (Rs. 2,56.65 crore), Health and Family Welfare Department (Rs. 1,27.79 crore), Panchayati Raj Department (Rs. 1,94.95 crore), Water Resources Department (Rs. 1,21.69 crore), Agriculture Department (Rs. 1,79.20 crore), Women and Child Development Department (Rs. 2,38.25 crore) and Rs. 18,05.47 crore under Appropriations controlled by Finance Department (Interest Payments and Internal Debt of the State Government).

Recoveries in reduction of expenditure amounted to Rs. 4,34.84 crore reflecting a decrease of Rs. 3,52.81 crore vis-à-vis budget estimates.

## CHAPTER-II HIGHLIGHTS OF ACCOUNTS

(Rupees in crore)

Sl. No		B.E 2007-2008	Actuals	Percentage of Actuals to B.E	Percentage of Actuals to SGDP **
1.	Tax Revenue	1,34,06.32	1,47,02.59	109.67	14.23
2.	Non-Tax Revenue	15,80.77	26,53.58	167.87	2.57
3.	Grants-in-aid & Contributions	44,80.11	46,11.02	102.92	4.46
<b>4.</b>	<b>Revenue Receipts (1+2+3)</b>	<b>1,94,67.20</b>	<b>2,19,67.19</b>	<b>112.84</b>	<b>21.26</b>
5.	Recovery of Loans & Advances	2,46.41	3,55.30	144.19	0.34
6.	Other Receipts-4000-Misc. Capital Receipts.	--	--	--	--
7.	Borrowings and Other Liabilities (a)	10,25.31	-13,23.13	-129.05	-1.28
<b>8.</b>	<b>Capital Receipts (5+6+7)</b>	<b>12,71.72</b>	<b>-9,67.83</b>	<b>-76.10</b>	<b>-0.94</b>
9.	Total Receipts (4+8)	2,07,38.92	2,09,99.36	101.26	20.32
10.	Non-Plan Expenditure (NPE) (b)	1,45,04.09	1,39,53.48	96.20	13.50
11.	NPE on Revenue Account	1,43,12.21	1,36,34.19	95.26	13.19
12.	NPE on Interest Payments out of 11	40,49.11	31,69.48	78.28	3.07
13.	NPE on Capital Account	1,91.88	3,19.29	1,66.40	0.31
14.	Plan Expenditure (PE) (c)	58,31.12	70,45.88	120.83	6.82
15.	PE on Revenue Account	41,09.23	40,89.08	99.51	3.96
16.	PE on Capital Account	17,21.89	29,56.80	171.72	2.86
17.	Total Expenditure (10+14)	2,07,38.92	2,09,99.36	101.26	20.32
18.	Revenue Expenditure (11+15)	1,84,21.44	1,77,23.27	96.21	17.15
19.	Capital Expenditure (13+16) * (d)	19,13.77	32,76.09	171.19	3.17
20.	Revenue Deficit (-) / Surplus (+) (4-18)	10,45.76	42,43.92 (e)	405.82	4.11
21.	Fiscal Surplus (4+5+6-17)	-10,25.31	+13,23.13	129.05	+1.28

\*Expenditure on Capital Account consists of Capital Expenditure (Rs. 28,43.41 crore) and Loans and Advances disbursed ( Rs. 4,32.68 crore)

\*\* SGDP for 2007-2008 is Rs. 10,33,04 crore (Advance estimate) and for 2006-2007 is Rs. 9,11,51 crore (Quick estimate) as intimated by the Director of Economics and Statistics, Orissa, Bhubaneswar in his letter No. 5390/DS Dt. 12.05.2008 .

- (a) Borrowing and Other Liabilities include net of Public Debt (Rs. -13,38.07 crore), net of Contingency Fund (Rs. 113.67 crore), net of Public Account (Rs. -772.11 crore) and net of Opening and Closing Cash Balance (Rs. 673.38 crore).
- (b) Non-Plan expenditure includes Revenue Expenditure (Rs. 1,36,34.19 crore), Capital Expenditure (Rs. 1,87.22 crore) and Loans and Advances disbursed (Rs. 1,32.07 crore).
- (c) Plan Expenditure includes Revenue Expenditure (Rs. 40,89.08 crore), Capital Expenditure (Rs. 26,56.19 crore) and Loans and Advances disbursed (Rs. 3,00.61 crore).

- (d) Expenditure on Capital Account includes Capital Expenditure (Rs. 28,43.41 crore) and Loans and Advances disbursed (Rs. 4,32.68 crore).
- (e) Revenue Surplus of Rs. 42,43.92 crore includes Rs. 3,81.90 crore received by the State Government on account of Debt Consolidation and Relief Facility to States under recommendations of the Twelfth Finance Commission from Central Govt. And credited to the Major Head 0075-Miscellaneous General Services-800-Other Receipts.

### Receipts and Disbursements

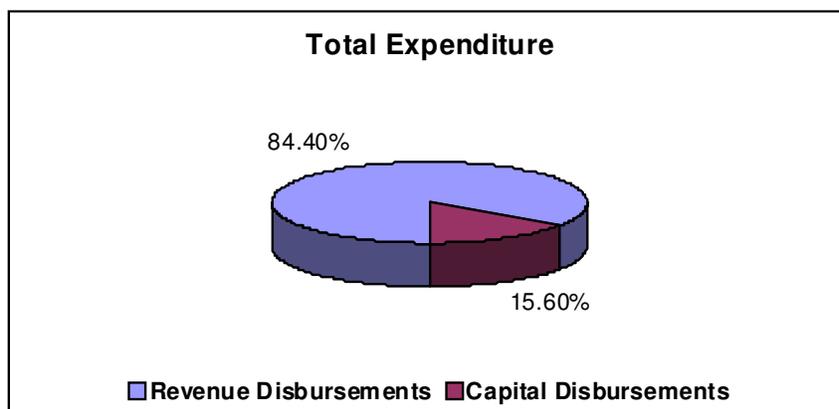
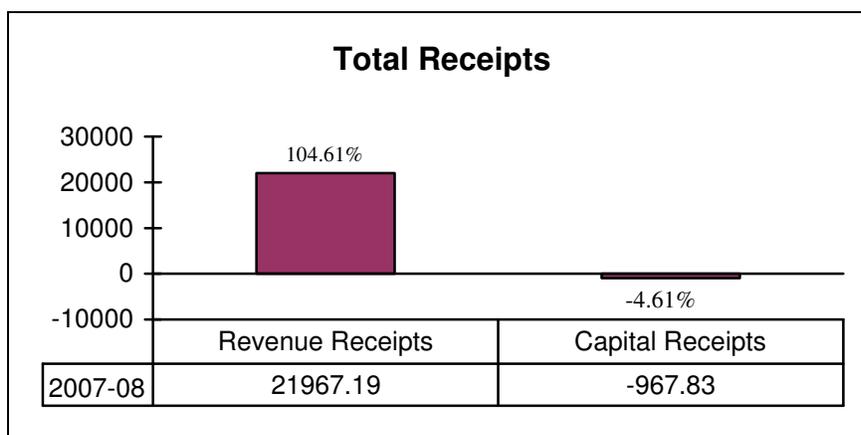
Total receipts during the year were Rs. 2,09,99.36 crore against which total disbursements were Rs. 2,09,99.36 crore.

The following table summarises the Accounts for **2007-2008**.

### **TOTAL RECEIPTS AND DISBURSEMENTS**

(Rupees in crore)

<b>Total Receipts</b>	<b>2,09,99.36</b>	<b>Total Disbursements</b>	<b>2,09,99.36</b>
Revenue Receipts	2,19,67.19 (104.61 %)	Revenue Disbursements	1,77,23.27 (84.40%)
Capital Receipts	-9,67.83 (-4.61%)	Capital Disbursements	32,76.09 (15.60%)



## RECEIPTS

### Revenue Receipts

Gross Tax Revenue of Rs. 1,47,02.59 crore and Non-Tax Revenue of Rs. 26,53.58 crore formed 14.23 per cent and 2.57 per cent respectively of the SGDP. Major contributor to revenue was Rs. 41,18.43 crore (3.99 percent) under Taxes on Sales, Trades, etc. (ratio to SGDP indicated in parenthesis)

Net tax receipts during the year were higher than the budget estimates by Rs. 2,40.58 crore, mainly on account of collection under Taxes on Sales, Trades, etc. The increase was partly set-off by decrease under State Excise, and Taxes on Vehicles.

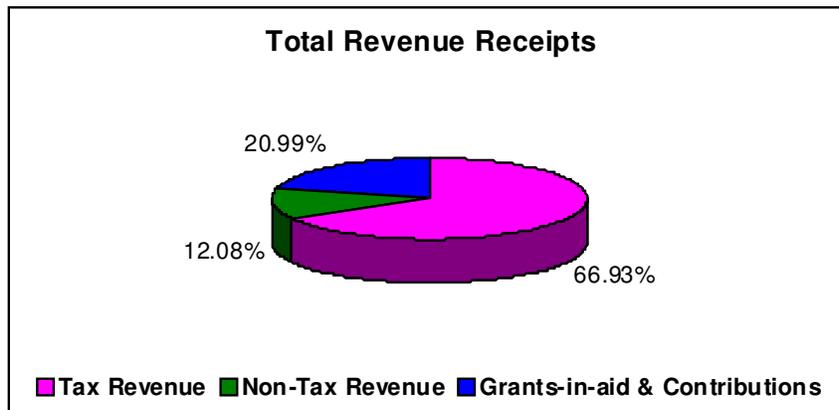
Share of various tax, non-tax revenue and Grants-in-aid and contributions to total revenue receipts is given below:

### Revenue Receipts and Grants-in-Aid and Contributions

(Rupees in crore)

Components	Actuals	Percentage to total Revenue Receipts
<b>A. Tax Revenue</b>		
Taxes on Income and Expenditure *	42,47.99	19.34
Taxes on Property and Capital Transactions	6,83.68	3.11
Taxes on Commodities and Services	97,70.92	44.48
<b>B. Non-tax Revenue</b>		
Fiscal Services	0.01	--
Interest Receipts, Dividends and Profits	7,11.32	3.24
General Services	4,97.97	2.27
Social Services	1,19.23	0.54
Economic Services	13,25.05	6.03
<b>C. Grants-in-aid and Contributions</b>	46,11.02	20.99
<b>TOTAL-REVENUE RECEIPTS</b>	2,19,67.19	100.00

(\* Share of Income Tax received from Union Government)



## Capital Receipts

Compared to the budget estimates, there was an overall decrease of Rs. 22,39.55 crore in Capital Receipts. This was mainly under Internal Debt of the State Government Loans and Advances from the Central Government and Public Account.

## DISBURSEMENTS

### Revenue Disbursements

Revenue Disbursement (net) was 17.15 per cent of SGDP. It was less than budget estimates by Rs. 6,98.17 crore, Rs. 6,78.02 crore less under non-plan expenditure and Rs. 20.15 crore less under Plan expenditure.

### Capital Disbursements

Capital Disbursements were 3.17 per cent of the SGDP. It was more than budget estimates by Rs. 13,62.32 crore due to more disbursement under Plan expenditure (Rs. 12,34.91 crore) and non-plan expenditure (Rs. 1,27.41 crore)

### Plan Disbursements

During the year 2007-2008, Plan Disbursements were Rs. 58,11.27 crore under State Plan, Rs. 3,84.57 crore under Central Plan and Rs. 8,50.04 crore under Centrally Sponsored Plan Scheme.

### Non-Plan Disbursements

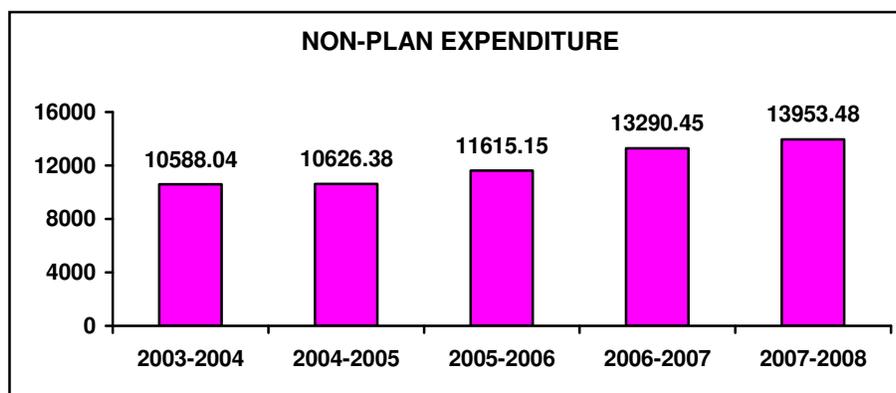
Non-plan Disbursements during 2007-2008 were Rs. 1,39,53.48 crore, consisting of Rs. 1,36,34.19 crore under Revenue and Rs. 3,19.29 crore under Capital.

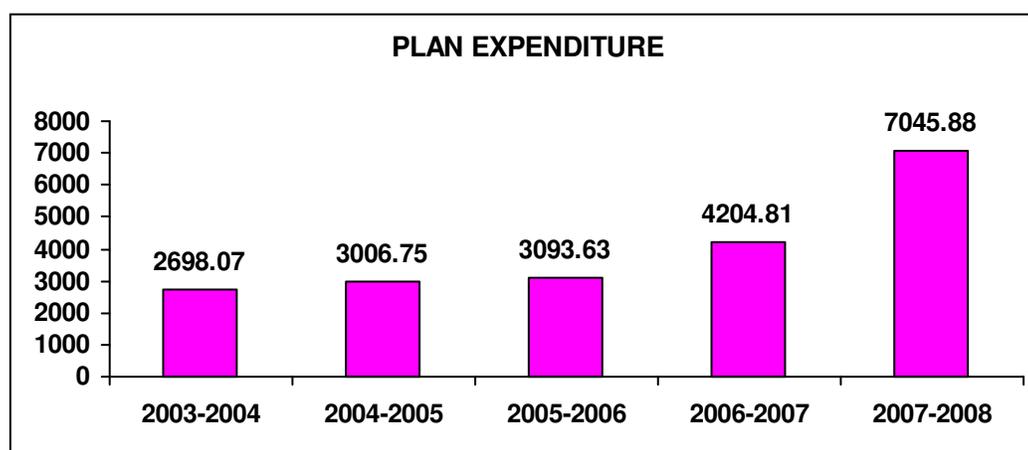
### Trends in Government Plan and Non-plan Expenditure:

Trends in Government Plan and Non-plan expenditure from 2003-2004 to 2007-2008 (5 years period) is given below:

(Rupees in crore)

Year	Non-plan Expenditure	Plan Expenditure	Total Expenditure
2003-2004	1,05,88.04	26,98.07	1,32,86.11
2004-2005	1,06,26.38	30,06.75	1,36,33.13
2005-2006	1,16,15.15	30,93.63	1,47,08.78
2006-2007	1,32,90.45	42,04.81	1,74,95.26
2007-2008	1,39,53.48	70,45.88	2,09,99.36

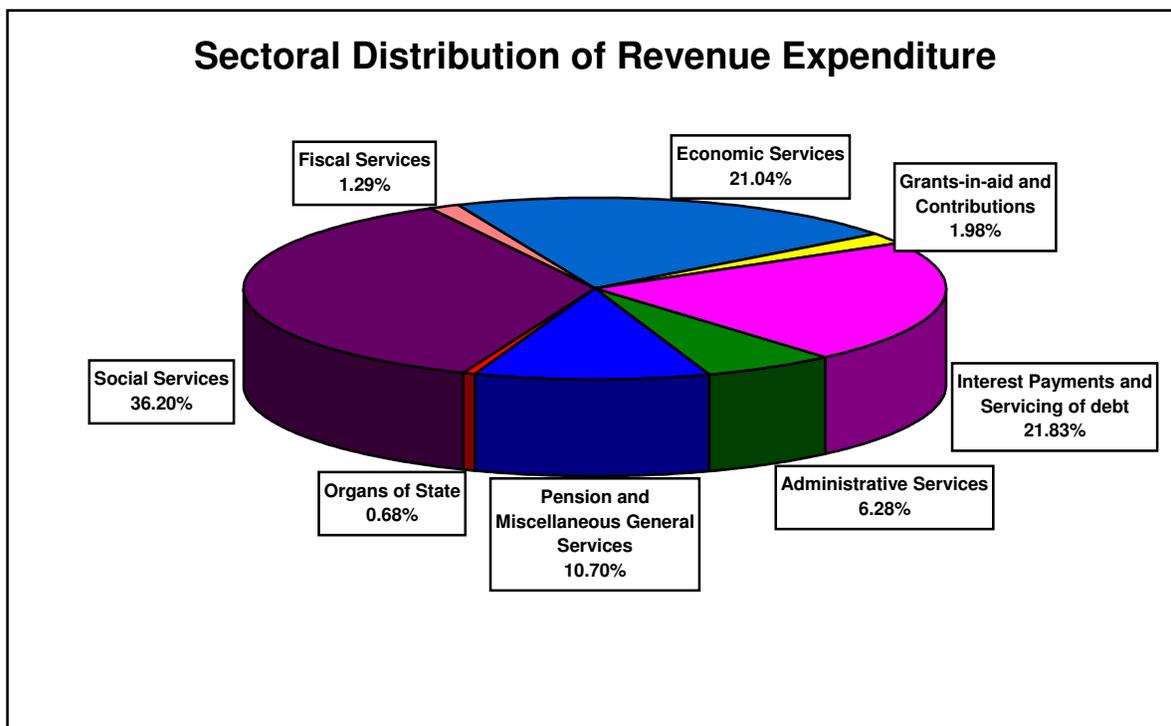




Sectoral distribution of expenditure and its percentage to total revenue expenditure is given below :

SECTORAL DISTRIBUTION OF EXPENDITURE AND ITS PERCENTAGE TO TOTAL REVENUE EXPENDITURE

Components	Amount (Rupees in crore)	Percentage to Total Revenue Expenditure
<b>A. Fiscal Services</b>		
(i) Collection of Taxes on Income and Expenditure	--	--
(ii) Collection of Taxes on Property and Capital transactions	161.85	0.91
(iii) Collection of Taxes on Commodities and Services	65.49	0.37
(iv) Other Fiscal Services	2.55	0.01
<b>B. Organs of State</b>	1,19.80	0.68
<b>C. Interest Payments and Servicing of debt</b>	38,69.56	21.83
<b>D Administrative Services</b>	11,12.12	6.28
<b>E. Pensions and Miscellaneous General Services</b>	18,95.84	10.70
<b>F. Social Services</b>	64,16.51	36.20
<b>G. Economic Services</b>	37,28.65	21.04
<b>H. Grants-in-aid and Contributions</b>	3,50.90	1.98
<b>TOTAL EXPENDITURE (REVENUE ACCOUNT)</b>	1,77,23.27	100.00



### TREND OF EXPENDITURE

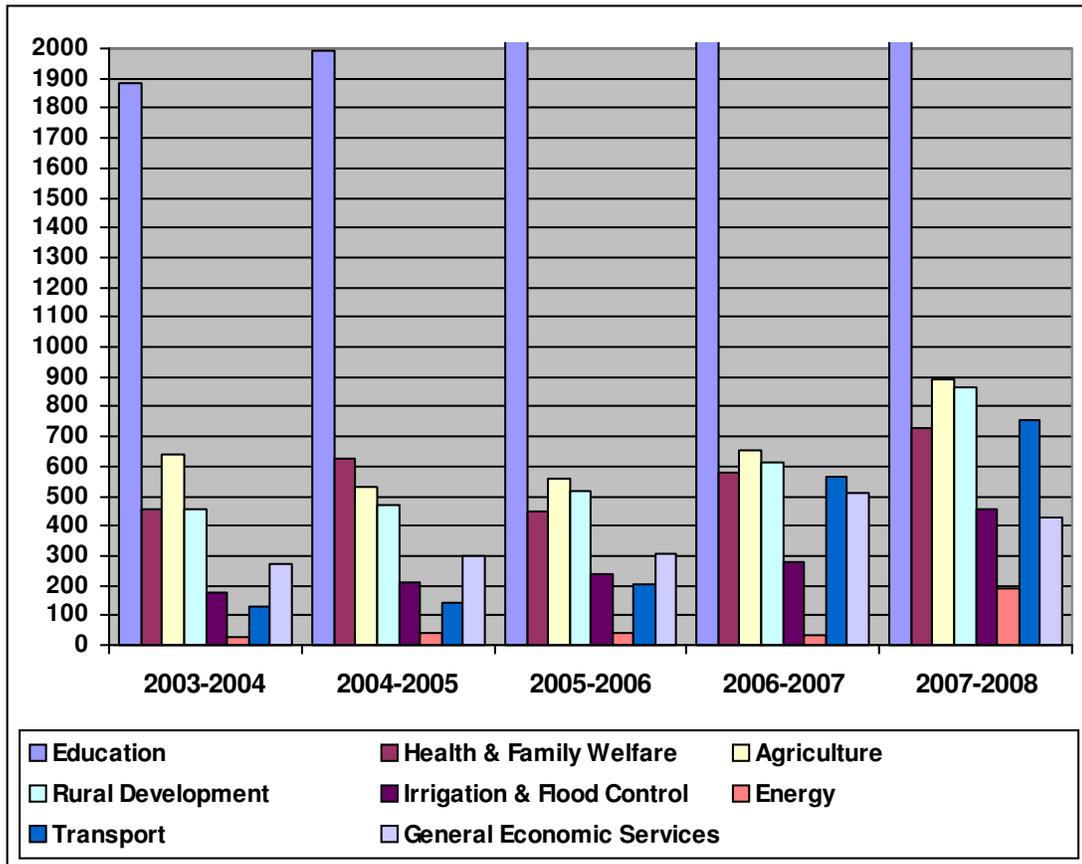
Trend of expenditure in some important sectors between 2003-2004 and 2007-2008 (5 years) is brought out below:

### STATEMENT OF EXPENDITURE IN SELECTED SECTORS

(Rupees in Crore)

<i>Sector</i>	<i>2003-2004</i>	<i>% to B.E</i>	<i>2004-2005</i>	<i>% to B.E</i>	<i>2005-2006</i>	<i>% to B.E</i>	<i>2006-2007</i>	<i>% to B.E</i>	<i>2007-2008</i>	<i>% to B.E</i>
<b>A. Social Services</b>										
i) Education	18,81.83	97.83	19,95.39	1,03.47	23,11.58	1,06.14	24,74.35	1,03.40	32,60.22	1,07.70
ii) Health & Family Welfare	4,58.82	81.98	6,27.45	97.20	4,50.64	64.88	5,75.47	83.76	7,26.21	87.89
<b>B. Economic Services</b>										
i) Agriculture	6,38.37	98.80	5,33.99	87.46	5,60.58	83.57	6,52.33	1,03.97	8,90.33	91.13
ii) Rural Development	4,58.67	61.06	4,67.71	99.88	5,13.94	1,16.18	6,10.11	1,22.07	8,61.13	83.42
iii) Irrigation & Flood Control	1,78.07	84.80	2,07.71	89.92	2,35.34	1,14.91	2,80.66	1,18.06	4,54.01	1,23.27
iv) Energy	27.42	28.68	43.91	46.14	40.86	1,00.57	32.77	18.06	1,89.98	1,67.63
v) Transport	1,31.30	73.14	1,43.51	72.03	2,04.93	90.74	5,63.24	92.62	7,54.33	95.94
vi) General Economic Services	2,72.92	1,06.99	2,98.30	75.33	3,03.94	90.48	5,06.99	1,14.57	4,28.56	96.04

## Trend of Expenditure in Selected Sectors



### DEBTS AND LIABILITIES

Outstanding Public Debt at the end of 31<sup>st</sup> March 2008 was Rs. 3,85,25.42 crore, comprising internal debt of Rs. 1,71,85.28 crore and Loans and Advances from Central Government Rs. 84,01.92 crore. Other liabilities accounted under Public Account is Rs. 1,29,38.22 crore.

The State also acts as a banker and trustee in respect of deposits like small savings collections, provident funds and deposits. There was an overall increase of Rs. 3,99.87 crore in respect of such liabilities of State Government during 2007-2008.

Interest payments on debt and other liabilities totalling Rs. 31,69.48 crore constituted 17.88 percent of revenue expenditure of Rs. 1,77,23.27 crore. Interest payments on public debts were Rs. 23,10.45 crore (Internal debt Rs. 16,54.85 crore and Loans and Advances from Central Government Rs. 6,55.60 crore) and Rs. 8,59.03 crore on other liabilities. Expenditure on account of interest payments decreased by Rs. 18.95 crore during 2007-2008 (current year).

## **INVESTMENTS AND RETURNS**

Total investments as share capital in non-financial Public Sector Undertakings (PSU) leaving the statutory corporations which are financial in nature stood at Rs. 14,83.68 crore at the end of 2007-2008. Dividends received during the year were Rs. 1,40.82 crore (i.e. 9.49 %) on investment. During 2007-2008 investments in PSUs increased by Rs. 9.86 crore and dividend income increased by Rs. 91.43 crore.

## **LOANS AND ADVANCES BY THE STATE GOVERNMENT**

Total loans and advances made by the State Government at the end of 2007-2008 is Rs. 34,02.46 crore.

Total loans and advances to Government Corporations/Companies, non-Government Institutes, Local bodies, etc. at the end of 2007-2008 is Rs. 29,28.71 crore. The information on the overdue principal and interest on loans which are in arrears at the end of March 2008 has not been furnished by the State Government.

### **Financial assistance to local bodies and others**

Assistance to local bodies etc. during 2007-2008 was Rs. 38,58.84 crore. It increased from Rs. 9,64.82 crore in 2003-2004 to Rs. 38,58.84 crore in 2007-2008 which was 2,99.95 percent increase in the last five years. The grants given to Zilla Parisads and other Panchayati Raj Institutions (Rs. 15,35.48 crore) were about 39.79 percent of total grants given during the year.

## **APPROPRIATION ACCOUNTS**

The Appropriation Accounts of the Government of Orissa for the year 2007-2008 present the accounts of sums expended in the year ended 31 March 2008 compared with the sums specified in the Schedules appended to the Appropriation Acts passed under Articles 204 and 205 of the Constitution of India

The Appropriation Accounts show that in the year 2007-2008 there was gross expenditure of Rs. 2,32,79.17 crore, comprising Rs. 1,80,47.81 crore Revenue Expenditure, Rs. 29,53.71 crore Capital Expenditure, Rs. 18,44.97 crore Repayment of Debt, and Rs. 4,32.68 crore Loans and Advances made by the State Government. There were savings under Revenue/Capital/Public Debt/Loans and Advances with reference to total grants allocated by the State Legislature.

(Rupees in crore)

Sl. No.	Nature of expenditure	Original grant	Supplementary grant	Re-appropriation	Total	Actual expenditure	Savings(-) Excesses(+)
1	<b>Revenue</b> Voted Charged	1,43,09.15 45,62.87	18,54.89 4,04.41	--	1,61,64.04 49,67.28	1,40,64.34 39,83.47	-20,99.70 -9,83.81
2	<b>Capital</b> Voted Charged	20,78.87 5.21	12,87.91 12.78	--	33,66.78 17.99	29,42.54 11.17	-4,24.24 -6.82
3	Public Debt Charged	27,72.68	--	--	27,72.68	18,44.97	-9,27.71
4	Loans and Advances Voted	4,04.91	1,77.73	--	5,82.64	4,32.68	-1,49.96
5.	Transfer to Contingency Fund	--	--	--	--	--	--
	<b>Total</b>	<b>2,41,33.69</b>	<b>37,37.72</b>	<b>--</b>	<b>2,78,71.41</b>	<b>2,32,79.17</b>	<b>-45,92.24</b>

Details of persistent savings/excesses on a few selected grants/appropriations are given below:

**TREND OF EXPENDITURE ON SELECTED GRANTS  
SHOWING PERSISTENT SAVINGS**

**REVENUE SECTION**

( Rupees in Crore )

Year	Total Allocation	Savings ( - )	Percentage
<b>Grant No. 5 Finance Department ( Voted )</b>			
2003-2004	17,48.58	5,29.51	30.28
2004-2005	17,27.40	4,03.14	23.34
2005-2006	18,78.67	4,73.05	25.18
2006-2007	20,20.52	4,55.92	22.56
2007-2008	22,18.64	3,23.42	14.58

**REVENUE SECTION ( Rupees in Crore )**

<b>Year</b>	<b>Total Allocation</b>	<b>Savings ( - )</b>	<b>Percentage</b>
<b>Grant No. 11</b>			
<b>S.T, S.C Development and Minorities and Backward Classes</b>			
<b>Development Department ( Voted )</b>			
2003-2004	3,51.79	1,21.05	34.41
2004-2005	3,39.20	95.23	28.07
2005-2006	4,31.31	69.06	16.01
2006-2007	5,10.47	76.29	14.95
2007-2008	5,72.63	55.94	9.77
<b>Grant No. 22</b>			
<b>Forest and Environment Department ( Voted )</b>			
2003-2004	1,85.05	95.13	51.40
2004-2005	1,29.29	41.18	31.85
2005-2006	1,28.36	21.18	16.50
2006-2007	1,70.93	27.94	16.35
2007-2008	2,72.03	38.18	14.04
<b>Grant No. 23</b>			
<b>Agriculture Department (Voted)</b>			
2003-2004	2,61.85	34.33	13.11
2004-2005	2,87.68	34.30	11.92
2005-2006	3,56.13	1,01.57	28.52
2006-2007	3,12.07	42.81	13.72
2007-2008	5,53.39	1,79.18	32.38
<b>Grant No. 30</b>			
<b>Energy Department (Voted)</b>			
2003-2004	95.05	67.76	71.29
2004-2005	95.45	52.22	54.71
2005-2006	53.01	12.51	23.60
2006-2007	76.30	42.76	56.04
2007-2008	2,49.99	64.55	25.82
<b>Grant No. 31</b>			
<b>Textile and Handloom Department ( Voted )</b>			
2003-2004	58.74	43.28	73.68
2004-2005	63.46	43.61	68.72
2005-2006	51.81	20.94	40.42
2006-2007	54.20	5.63	10.39
2007-2008	77.91	36.01	46.22

**REVENUE SECTION ( Rupees in Crore )**

Year	Total Allocation	Savings ( - )	Percentage
<b>Grant No. 36 Women and Child Development Department ( Voted )</b>			
2003-2004	4,52.95	1,11.22	24.55
2004-2005	4,83.82	84.21	17.41
2005-2006	8,25.71	2,66.46	32.27
2006-2007	8,58.22	1,30.42	15.20
2007-2008	13,41.69	2,38.13	17.75

**CAPITAL SECTION**

<b>Grant No. 1 Home Department (Voted)</b>			
2003-2004	67.85	36.68	54.06
2004-2005	74.49	52.47	70.44
2005-2006	79.50	35.36	44.48
2006-2007	84.78	33.32	39.30
2007-2008	1,00.14	24.80	24.77
<b>Grant No. 7 Works Department (Voted)</b>			
2003-2004	3,88.59	2,60.72	67.09
2004-2005	3,25.32	53.44	16.43
2005-2006	3,18.95	87.20	27.34
2006-2007	6,22.86	2,96.82	47.65
2007-2008	7,00.40	2,10.31	30.03
<b>Grant No. 13 Housing and Urban Development Department (Voted)</b>			
2003-2004	65.01	37.94	58.36
2004-2005	73.74	34.62	46.95
2005-2006	88.73	29.18	32.89
2006-2007	1,20.58	29.29	24.29
2007-2008	3,68.64	85.28	23.13
<b>Grant No. 20 Water Resources Department ( Charged )</b>			
2003-2004	2.57	1.43	55.64
2004-2005	2.47	1.15	46.56
2005-2006	7.41	3.16	42.64
2006-2007	8.26	1.46	17.68
2007-2008	14.98	4.56	30.44

**CAPITAL SECTION ( Rupees in Crore )**

Year	Total Allocation	Savings ( - )	Percentage
<b>Grant No. 30 Energy Department ( Voted )</b>			
2003-2004	15,71.62	85.60	5.45
2004-2005	2,59.71	1,66.14	63.97
2005-2006	30.13	20.30	67.37
2006-2007	40.00	40.00	100.00
2007-2008	33.60	33.60	100.00
<b>Grant No. 33 Fisheries and ARD Department ( Voted )</b>			
2003-2004	2.97	1.14	38.38
2004-2005	1.94	1.79	92.27
2005-2006	4.94	4.64	93.93
2006-2007	5.36	3.36	62.69
2007-2008	9.74	9.29	95.38

**Delay in Reconciliation of Accounts**

Accuracy and reliability of accounts depend, among other things, on timely reconciliation of the departmental figures with the accounts figures.

Before annual accounts are finalised, the Heads of the Departments reconcile the departmental accounts figures with those booked in accounts compiled by the Accountant General. The reconciliation of accounts figures is to be done monthly but in the year 2007-2008 out of 153 controlling officers, 148 have taken up verification work fully during the year and others have done it partially.

**Submission of accounts by Treasuries**

The due dates for the receipt of the second list of vouchers in the Office of the Accountant General (A&E) along with the cash account are 5th to 8th of the following month. Any delay in receipt of the vouchers from Treasuries causes delay in compilation of the monthly accounts and their exclusion results in portrayal of distorted picture of State Civil accounts. Such delay in rendition of accounts leads to delay in preparation and transmission of monthly and annual accounts to State Government and submission of Finance Accounts and Appropriation Accounts to the State Legislature. A review of the position of submission of monthly account by the Treasuries during the year 2007-2008 revealed that the delays ranged from 1 to 14 days in respect of second list of vouchers. Treasury wise list indicating such delays is given below:

**Statement showing delay in rendition of Treasury Accounts ( 2007-2008 )**

(Due date of 2nd list - 5th to 8th )

Delay calculated from 9th

Name of the Treasury	4/07	5/07	6/07	7/07	8/07	9/07	10/07	11/07	12/07	1/08	2/08	3/08
Angul	-	-	2	-	2	-	-	-	-	-	-	-
Balasore	-	-	1	-	-	1	-	-	-	-	-	-
Boudh	-	-	1	-	-	-	-	-	-	-	-	-
Baragarh	3	-	1	-	-	-	-	-	-	-	5	2
Berhampur	-	-	-	-	-	-	-	-	-	-	-	-
Bhadrak	-	-	-	-	-	1	-	-	-	-	3	1
Bhubaneswar	-	-	2	-	-	-	-	-	-	-	-	-
Bolangir	9	-	4	1	4	-	-	2	-	-	2	-
Cuttack	-	3	-	-	-	-	-	-	-	-	-	2
Cuttack Spl.	-	-	-	-	-	-	-	-	-	-	-	-
Dhenkanal	1	-	2	-	-	-	-	-	-	-	-	-
Deogarh	1	-	1	-	3	-	6	4	1	4	5	3
Gajapati	3	-	2	1	3	1	-	3	-	-	-	-
Ganjam	3	4	2	-	3	-	-	-	-	-	-	3
Jajpur	1	-	2	-	-	-	-	-	-	-	-	-
J.S.Pur	-	4	3	-	-	-	-	-	-	-	-	-
Jeypore	-	-	3	-	-	-	-	-	-	-	-	-
Jharsuguda	1	-	1	6	4	4	-	-	-	-	3	3
Kalahandi	-	-	1	1	-	-	-	3	-	-	2	1
Keonjhar	6	7	5	-	-	-	-	2	-	-	5	1
Koraput	-	4	1	-	-	-	-	-	-	-	-	-
Kendrapara	-	-	2	-	4	4	-	2	-	-	-	2
Khurda	1	4	2	-	2	-	-	-	-	-	-	-
Malkangiri	-	3	-	-	-	1	-	-	-	4	2	1
Nawarangpur	-	6	1	-	-	-	-	-	-	-	-	-
Nuapara	-	-	1	-	3	-	-	-	-	-	-	1
Nayagarh	2	4	1	-	3	-	-	-	-	-	-	1
Phulbani	-	-	-	-	-	-	-	-	-	-	2	-
Puri	-	-	1	-	-	-	-	2	-	-	-	-
Rayagada	-	-	-	-	-	-	-	-	-	-	-	-
Sonepur	-	-	-	-	-	-	-	-	-	-	-	-
Sambalpur	2	14	5	2	10	8	4	2	-	-	3	4
Panposh	2	4	2	2	3	1	-	2	-	6	5	-
Sundargarh	-	4	1	-	-	-	-	-	-	-	-	-
Baripada	3	5	2	-	-	-	-	-	-	-	-	-
Bhubaneswar-II	-	-	1	-	-	-	-	-	-	-	-	-
Jajpur Road Spl.	-	-	2	-	-	1	-	-	-	-	-	-

## CHAPTER-III

### TRENDS IN GOVERNMENT REVENUE AND EXPENDITURE

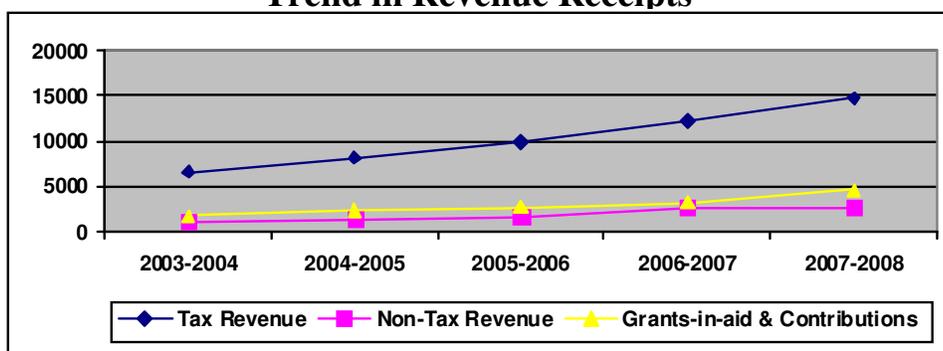
Trends in Government Revenue Receipts and Revenue Expenditure from 2003-2004 to 2007-2008 (5 years period) is given below:

#### Revenue Receipts

(Rupees in crore)

Year	Tax Revenue	Non-Tax Revenue	Grants-in-aid and Contributions	Gross Revenue Receipts	SGDP *	Percentage of Gross Revenue Receipts to SGDP
2003-2004	66,29.41	10,94.55	17,16.28	94,40.24	6,14,22	15.37
2004-2005	81,54.26	13,45.52	23,50.41	1,18,50.19	7,14,28	16.59
2005-2006	98,79.03	15,31.90	26,73.78	1,40,84.71	7,85,36 (P)	17.93
2006-2007	1,22,85.48	25,88.12	31,59.02	1,80,32.62	9,11,51 (Q)	19.78
2007-2008	1,47,02.59	26,53.58	46,11.02	2,19,67.19	10,33,04 (A)	21.26

#### Trend in Revenue Receipts



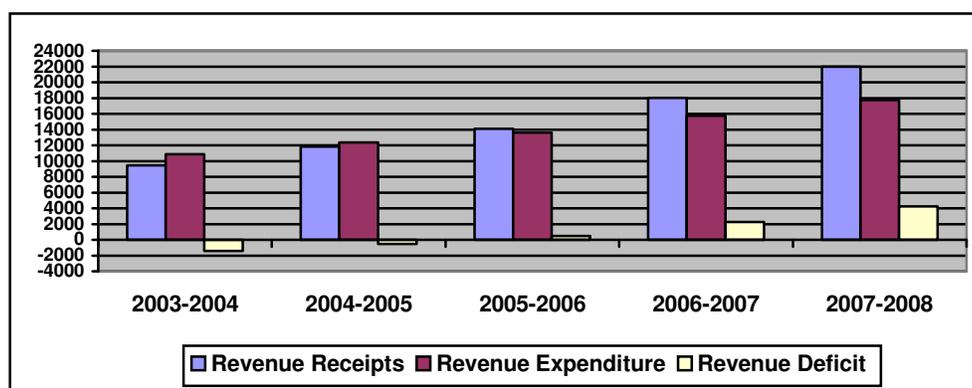
#### Revenue Expenditure

(Rupees in crore)

Year	Revenue Expenditure (Actuals)	Total Expenditure	SGDP	Percentage increase over 2003-2004 to 2007-2008			Percentage of Government Expenditure to SGDP
				Revenue Expenditure	Total Expenditure	SGDP	
2003-2004	1,08,61.16	1,32,86.11	6,14,22	8.45	16.22	22.48	21.63
2004-2005	1,23,72.49	1,36,33.13	7,14,28	13.91	2.61	16.29	19.09
2005-2006	1,36,03.52	1,47,08.78	7,85,36 (P)	9.95	7.89	9.95	18.73
2006-2007	1,57,72.02	1,74,95.26	9,11,51 (Q)	15.94	18.94	16.06	19.19
2007-2008	1,77,23.27	2,09,99.36	10,33,04 (A)	12.37	20.03	13.33	20.33

\*Note at Page-3 (P-Provisional Estimate, Q-Quick Estimate & A-Advance Estimate)

#### Trend in Revenue Receipts, Expenditure & Deficit

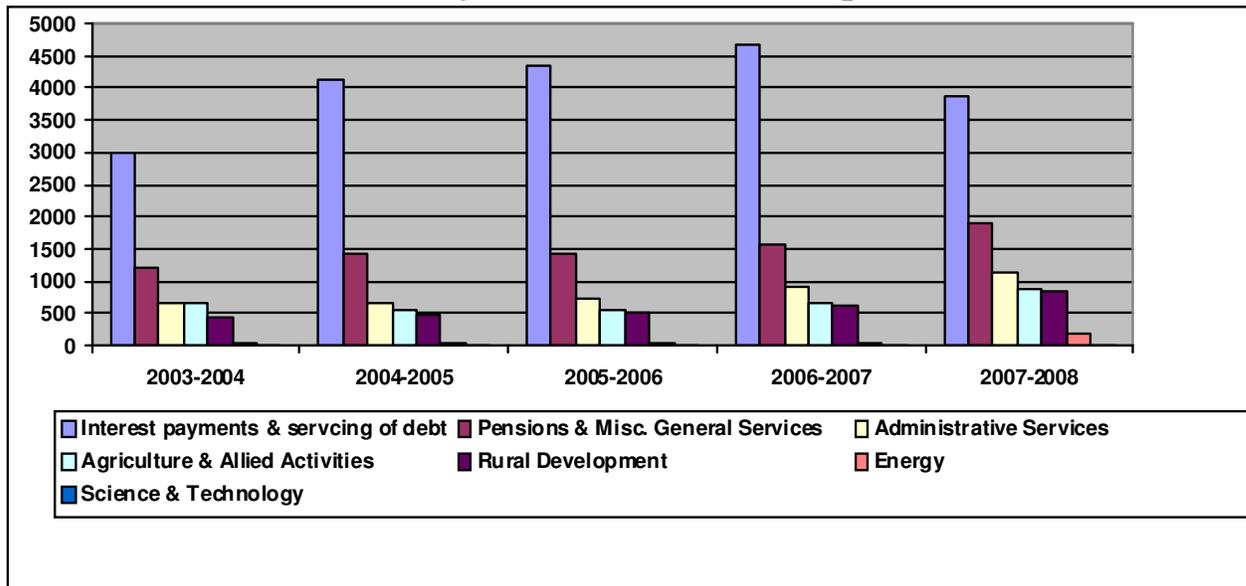


The overall increase in the Government's total expenditure during 2007-2008 compared to 2003-2004 (5 years) has been Rs. 77,13.25 crore. Growth in major areas of Revenue Expenditure is shown in the following table:

( Rupees in crore )

Areas of expenditure	2003-2004	2004-2005	2005-2006	2006-2007	2007-2008	Percentage increase in 2007-2008 over last year
<b>Interest Payments and Servicing of Debt</b>	30,10.36	41,17.02	43,57.17	46,76.50	38,69.56	-17.26
<b>Pensions and Miscellaneous General Services</b>	11,99.81	14,10.41	14,30.91	15,78.29	18,95.84	20.12
<b>Administrative Services</b>	6,68.70	6,74.89	7,52.83	9,13.17	11,12.12	21.79
<b>Agriculture and Allied Activities</b>	6,38.37	5,33.99	5,60.58	6,52.33	8,90.33	36.48
<b>Rural Development</b>	4,58.67	4,67.71	5,13.94	6,10.11	8,61.13	41.14
<b>Energy</b>	27.42	43.91	40.86	32.77	1,89.98	4,79.74
<b>Science &amp; Technology</b>	11.48	8.08	12.78	17.18	18.44	7.33

### Growth in major areas of Revenue Expenditure



### Government Account

The total expenditure (Revenue and Capital) for the year is netted against total receipts (Revenue and non-debt Capital receipts) of the year and the surplus/deficit thereof is transferred to a separate ledger called "Government Account". In addition, net effect of Prior Period Adjustments, Miscellaneous Government Accounts, etc. is also transferred to the ledger "Government Account". Thus, the ledger "Government Account" represents the cumulative surplus/deficit of the operations of the Government. The details of the ledger "Government Account" for the past five years are given overleaf.

(Rupees in crore)

Year	Revenue Heads			Capital Heads			Other Heads#	Deficit for the year	Cumulative deficit / surplus at the end of the year
	Receipts	Disbursements	Deficit / surplus	Receipts	Disbursements	Deficit / Surplus			
2003-2004	94,40.24	1,08,61.16	-14,20.92	--	8,52.95	-8,52.95	--	-22,73.87	-3,02,01.69
2004-2005	1,18,50.19	1,23,72.49	-5,22.30	--	10,55.55	-10,55.55	--	-15,77.85	-3,17,79.54
2005-2006	1,40,84.72	1,36,03.52	+4,81.20	--	10,38.06	-10,38.06	--	-5,56.86	-3,23,36.40
2006-2007	1,80,32.62	1,57,72.02	+22,60.60	--	14,51.47	-14,51.47	--	+8,09.13	-3,15,27.27
2007-2008	2,19,67.19	1,77,23.27	+42,43.92	--	28,43.41	-28,43.41	--	+14,00.51	-3,01,26.76

## LIABILITIES

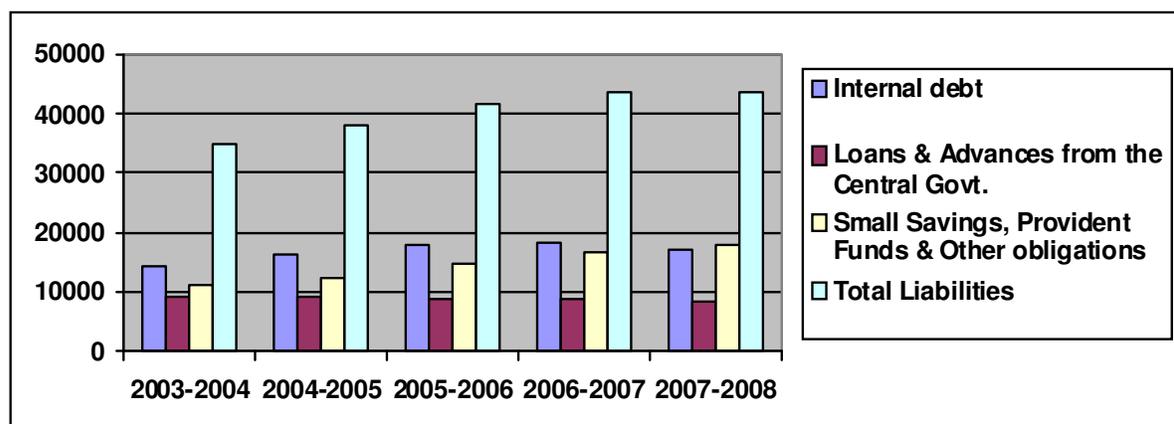
Liabilities of the State Government increased by Rs. 86,59.77 crore from Rs. 3,50,00.92 crore in 2003-2004 to Rs. 4,36,60.69 crore during 2007-2008 (current year). Public debt comprising internal debt of the State Government and Loans and Advances from the Central Government increased by Rs. 17,73.59 crore from Rs. 2,38,13.61 crore in 2003-2004 to Rs. 2,55,87.20 crore at the end of the current year. Article 293 of the Constitution of India empowers the State Government to borrow on the security of the Consolidated Fund of the State within such limits, if any, as may be from time to time fixed by the State Legislature. Details of the Public Debt and total liabilities of the State Government are as under:

(Rupees in crore)

Year	Internal Debt	Loans & Advances from Central Government	Total Public Debt	Small Savings	Provident Funds	Other Obligations	Total Liabilities *	SGDP **	% of total liability to SGDP
2003-2004	1,44,65.01	93,48.60	2,38,13.61	1.27	78,20.35	33,65.69	3,50,00.92	6,14,22	56.98
2004-2005	1,63,46.13	93,26.61	2,56,72.74	2.36	83,78.44	39,61.70	3,80,15.24	7,14,28	53.22
2005-2006	1,79,46.37	87,83.75	2,67,30.12	2.62	97,26.33	50,63.26	4,15,22.33	7,85,36 (P)	52.87
2006-2007	1,81,80.04	87,45.23	2,69,25.27	2.45	1,03,24.24	64,06.83	4,36,58.79	9,11,51 (Q)	47.90
2007-2008	1,71,85.28	84,01.92	2,55,87.20	2.16	1,07,24.40	73,46.93	4,36,60.69	10,33,04(A)	42.26

\*Small savings, Provident Funds, Non-interest bearing obligations such as deposits of Local Funds, Other earmarked funds, etc.. (P-Provisional Estimate, Q-Quick Estimate & A-Advance Estimate)

## Trend in Liabilities



## STATE PROVIDENT FUND

The details of transactions from the State Provident Fund are shown in the following table.

(Rupees in crore)

Year	Opening Balance	Receipts.	Payments	Net accretion for the year	Closing Balance	Interest charged on balance of P.F
2003-2004	75,87.86	16,71.19	14,38.70	2,32.49	78,20.35	3,51.37
2004-2005	78,20.35	19,34.09	13,76.00	5,58.09	83,78.44	7,13.05
2005-2006	83,78.44	27,39.05	13,91.16	13,47.89	97,26.33	13,59.24
2006-2007	97,26.33	20,73.82	14,75.91	5,97.91	1,03,24.24	7,90.38
2007-2008	1,03,24.24	20,99.89	16,99.73	4,00.16	1,07,24.40	8,58.97

## GUARANTEES

The position of guarantees by the State Government for the payment of loans and capital and payment of interest thereon raised by Statutory Corporations, Government companies, Corporations, Co-operative Societies, etc. is given below:

(Rupees. in crore)

At the end of the year	Amount Guaranteed		Amount outstanding	
	(Principal only)		Principal	Interest
2003-2004	93,42.67		50,94.09	--
2004-2005	92,96.86		38,23.25	--
2005-2006	92,51.75		34,96.19	--
2006-2007	85,88.90		26,47.55	--
2007-2008	85,85.90		21,68.43	--

## WAYS AND MEANS ADVANCES

The State Government, in order to maintain and sustain its liquidity position, takes Ways and Means Advances from the Reserve Bank of India and thereafter, draws upon overdraft whenever there is shortfall in the agreed minimum cash balance in its account with the Reserve Bank of India. The State Government is required to maintain the minimum cash balance of Rs. 1.28 crore with Reserve Bank of India. The larger the amount and greater the number of times such ways and means advances are taken or drawals made, the more it reflects over the adverse position of the cash balance of the State Government.

	2003-2004	2004-2005	2005-2006	2006-2007	2007-2008
i) Number of days on which minimum balance was maintained	195	365	365	365	366
a) Without obtaining any advance	45	266	365	365	366
b) By obtaining Ways and Means Advance	150	99	--	--	--
ii) Number of days on which overdraft was taken	171	--	--	--	--

## GENERAL CASH BALANCES

The closing cash balance according to the Reserve Bank of India was Rs. 8,43.45 crore (net debit) against the general cash balance of Rs. 8,39.21 crore (credit) reflected in State Govt. accounts. The difference of Rs. 4.24 crore (debit) was under reconciliation.

Investments held in the Cash Balance Investment Account as on 31 March 2008 were Rs. 58,24.62 crore.

Other cash balances and investment comprising cash with departmental officers (Rs. 45.99 crore) permanent advances with departmental officers (Rs 0.31 crore ) and investment of earmarked funds (Rs 43,52.29 crore ) as on 31 March 2008 were Rs. 43,98.59 crore.

The cash balance increased from Rs. -1,65.83 crore at the beginning of the year 2007-2008 to (-) Rs. 8,39.21 crore at its end. The details of sources and application of funds being as follows:

(Rupees in crore )

SOURCES			APPLICATION				
Sl. No.	Items	Amount	Sl. No.	Items	Non-Plan	Plan	Amount
1.	Opening Cash Balance	(-) 1,65.83					
2.	State's share of Union Taxes	78,46.50	1.	Revenue Expenditure	1,36,34.19	40,89.08	1,77,23.27
3.	State's own revenue collection	95,09.67	2.	Capital Expenditure	1,87.22	26,56.19	28,43.41
4.	Central grants/ assistance other than loans	46,11.02	3.	Loans and advances repaid	To Central Govt. 4,33.16	To Others 14,11.81	18,44.97
5.	Miscellaneous	--	4.	Loans and advances given	1,32.07	3,00.61	4,32.68
6.	Receipts from public debt., net of small savings and net of deposits and advances (Other than Central loans)	8,99.82	5.	Transfer to Contingency Fund	--	--	--
7.	Receipts from Central Loans	89.85	6.	Net effect of adjustment of suspense and remittance balances and increase/decrease of reserve funds			12,54.88
8.	Recoveries from borrowers	3,55.30	7.	Closing Cash Balance			(-) 8,39.21
9.	Net contribution from Contingency Fund	1,13.67					
	<b>TOTAL</b>	<b>2,32,60.00</b>					<b>2,32,60.00</b>

## CONTINGENCY FUND

Contingency Fund of the State is designed to meet contingencies. The following details will indicate the extent of use of this Fund during the year.

(Rupees in crore )

	2003-2004	2004-2005	2005-2006	2006-2007	2007-2008
Number of withdrawals from Contingency Fund	11	6	5	14	11
Total withdrawals from Contingency Fund (Rupees in crore)	19.46	88.91	19.55	2,09.17	1,50.23
Withdrawals from Contingency Fund as a percentage to Total Budget Provision.	0.14	0.57	0.13	1.20	0.72

NB: - These figures have been adopted from the Finance and Appropriation Accounts of Government of Orissa. In case of difference, the figures depicted in the Finance and Appropriation Accounts may be treated as correct.



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2008**